

EX PARTE OR LATE FILED



Thomas J. Cosgrove
Government Affairs Director

Suite 1000
1120 20th Street, NW
Washington, DC 20036
202 457-3103
FAX 202 457-2545
ga1120a1tjcosgrove@attmail.com

July 17, 1997

DOCKET FILE COPY ORIGINAL

RECEIVED

JUL 17 1997

Mr. William F. Caton, Acting Secretary
Federal Communications Commission
1919 M Street, NW. Room 222
Washington, DC 20554

Re: Ex Parte - CC Docket No. 95-116, Telephone Number
Portability

Dear Mr. Caton:

Today, Frank Simone, Harry Sugar and I, of AT&T, met with Jose Rodriguez, Thaddeus Machinski, Thomas Quaile, Debra Weber and Kim Yee of the Accounting and Audits Division. The purpose of this meeting was to discuss Local Number Portability issues that have been previously placed in the record by AT&T. In addition, the attached material was distributed to the Commission's staff members.

Two copies of this Notice are being submitted to the Secretary of the FCC in accordance with Section 1.1206(a)(1) of the Commission's rules.

Sincerely,

A handwritten signature in cursive script that reads "Thomas J. Cosgrove".

Attachment

cc: Jose Rodriguez
Thaddeus Machinski
Thomas Quaile
Debra Weber
Kim Yee

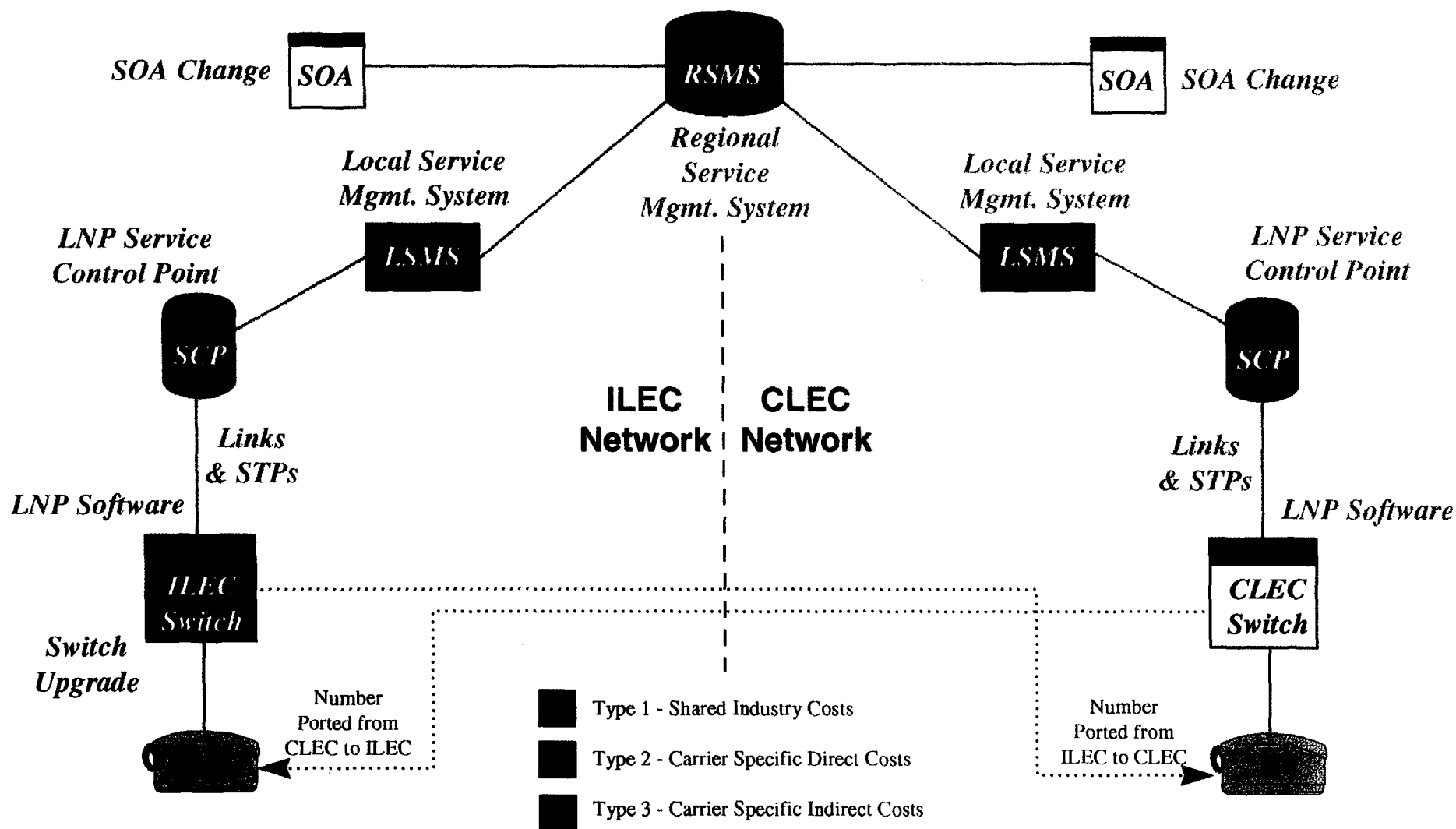
No. of Copies rec'd
LIST ABOVE

022



CC Docket No. 95-116, FNPRM
Telephone Number Portability Cost Recovery

Local Network Costs





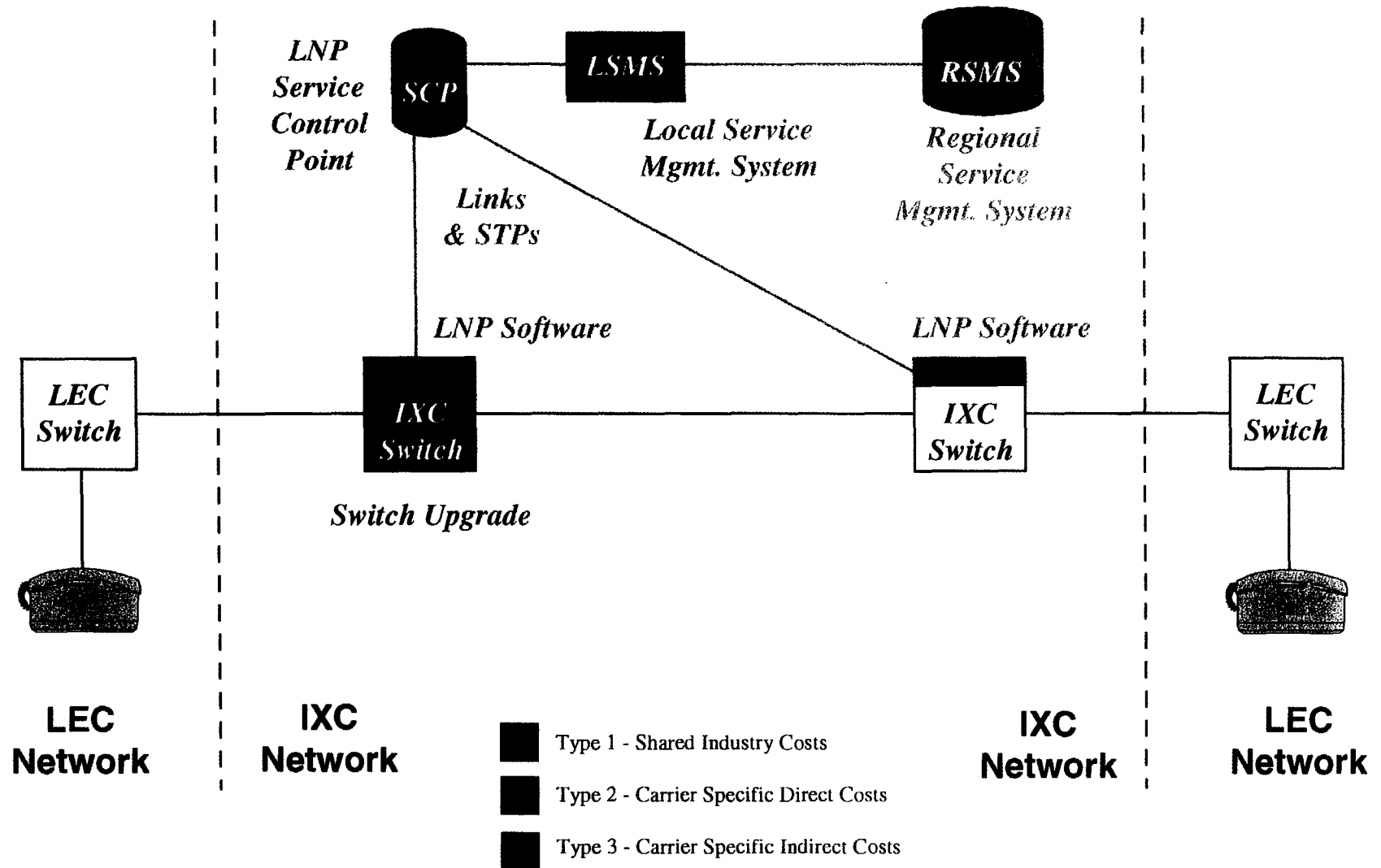
CC Docket No. 95-116, FNPRM
Telephone Number Portability Cost Recovery
LNP Costs In Perspective

	Bell Atlantic	NYNEX	Ameritech	SBC	US West
Estimated Cost of LRN, \$M ¹	256.2	272.5	280.7	372.4	406.7
Switched Access Lines, M ²	20.14	17.32	19.05	14.45	15.17
Cost per Access Line	\$ 12.72	\$ 15.73	\$ 14.73	\$ 25.77	\$ 26.81
Cost per month (5 yrs.)	\$ 0.21	\$ 0.26	\$ 0.25	\$ 0.43	\$ 0.45
Basic Service Rev. per line per mo. ³					
- Residence ⁴	\$ 15.29	\$ 20.33	\$ 17.86	\$ 17.10	\$ 18.03
- Business	\$ 30.30	\$ 44.10	\$ 34.85	\$ 35.79	\$ 38.88
LNP Cost as a % of Basic Svc. Rev.					
- Residence	1.4%	1.3%	1.4%	2.5%	2.5%
- Business	0.7%	0.6%	0.7%	1.2%	1.1%
Gross Additions to Plant (1996), \$M ⁵	2815.5	2299.4	1996.8	2326.2	2993.3
LNP Cost (1 yr.) as a % of Gross Add.	0.09%	0.14%	0.15%	0.22%	0.18%
¹ Ex parte filings: BAN on 4/18/97, Ameritech on 4/29/97, SBC on 10/21/96, US West on 1/16/97					
² Annual Telco data for 1996, as reported in ARMIS					
³ Ibid, defined as basic area revenues and optional extended service revenues					
⁴ Derived from BPI special study of regional business/residence split					
⁵ ARMIS report no. 4302					



CC Docket No. 95-116, FNPRM
Telephone Number Portability Cost Recovery

IXC Network Costs



CC Docket No. 95-116, FNPRM
Telephone Number Portability Cost Recovery

IXC Network Costs

4E Switch Generic Upgrades	\$8.8 M
NCP Capital	\$8.0 M
NCP Development*	\$2.5 M
STP Development*	\$2.0 M (No add'l STP Capital)
L-SMS Capital*	\$5.0 M
L-SMS Development*	\$1.5 M
L-SMS Work Center*	\$0.5 M
Ordering/Billing Systems	\$ 6.5 M
OSS Development	\$3.7 M
Adjunct Development (e.g., TRS)	\$2.0 M
OSPS Development	\$1.1 M
OSPS Upgrades	<u>\$7.0 M</u>
Total	\$48.6 M

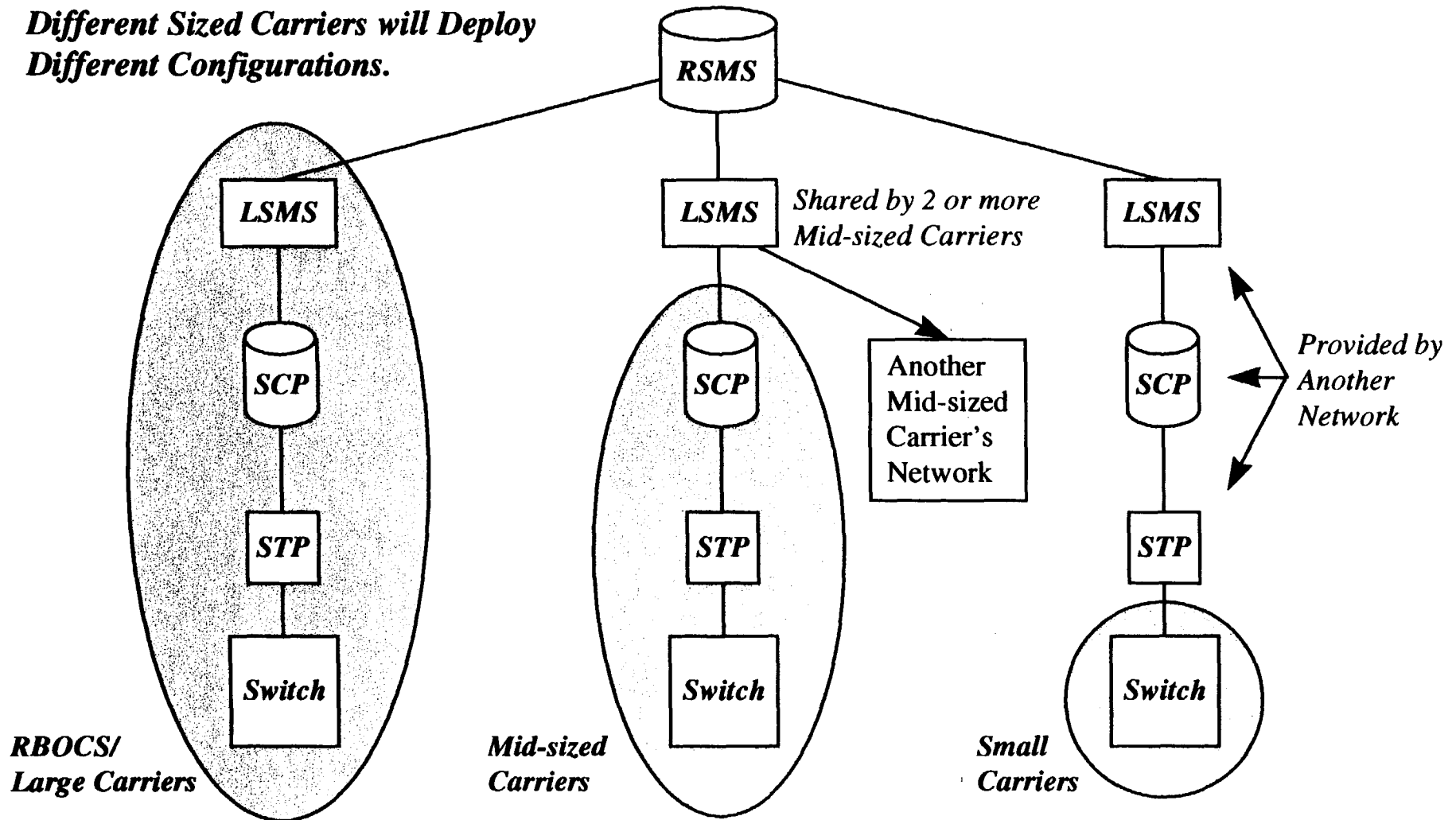
* also used for DigitalLink Service.



CC Docket No. 95-116, FNPRM
Telephone Number Portability Cost Recovery

LEC Local Number Portability Configurations

*Different Sized Carriers will Deploy
Different Configurations.*



Reference for Chart: Illiminet Feb. 6, 1997 Ex Parte



CC Docket No. 95-116, FNPRM
Telephone Number Portability Cost Recovery

Proposed Cost Elements for Shared Industry Costs

● Service Establishment

- A nonrecurring charge assessed at direct cost¹ for each logon ID established for a user. Different charges will apply for the first and subsequent IDs established for each user.

● Access

- A recurring charge assessed at direct cost for each connection to the NPAC/SMS. Different charges will apply for dedicated or temporary connections and according to speed.

● Portability Information Download

- A nonrecurring charge assessed at direct cost for each download provided to a user.

● Miscellaneous Charges

- A nonrecurring charge assessed at direct cost for each item provided, including reports, testing, out-of-hours assistance, and other items of a specific nature in support of a user.

● Porting Local Carrier Charge

- A recurring charge for all remaining NPAC/SMS costs. These costs will be allocated to carriers providing local exchange service in the areas both served by the NPAC and where permanent LNP has been implemented based on each carrier's working telephone numbers.

¹ Direct Cost: The cost incurred by NPAC that are directly driven by the specific element. These costs are the result of a competitive bidding process administered by each Regional Limited Liability Corporation.



CC Docket No. 95-116, FNPRM
Telephone Number Portability Cost Recovery

Proposed Allocation of Shared Industry Cost Elements To Participating Carriers

	Service Establishment Non-Recurring @ direct cost	Access Recurring @ direct cost	Port. Info Download Non-Recurring @ direct cost	Misc. Charges Non-Recurring @ direct cost	Porting Local Carrier Charge Recurring
Large LECs	per logon ID	per connection	per download	per item	per WTN
Mid-sized LECss	per logon ID of shared LSMS	per connection of shared LSMS	per download to shared LSMS	per item to shared LSMS	per WTN of all sharing carriers
Small LECs (Chgs. to Host)	per logon ID of host network	per connection of host network	per download to host network	per item to host network	per WTN of all sharing carriers
IXCs	per logon ID	per connection	per download	per item	N/A
Resellers/Switch UNE Resellers	included in wholesale/TELRIC rates				
Non-Participant Carriers	by agreement with participating carriers				



CC Docket No. 95-116, FNPRM
Telephone Number Portability Cost Recovery

Proposed Plan for Competitively Neutral Cost Allocation and Recovery

● Cost Allocation

- Type 1 Costs: Each carrier is charged for its share of the regional SMS via specific cost elements in its contract with the regional SMS vendor.
- Type 2 & Type 3 Costs: Each carrier bears its own costs.

● Cost Recovery

- Type 1 and Type 2 Costs: The marketplace provides the flexibility for each carrier to recover its direct LNP costs.
- Type 3 Costs: The marketplace provides the flexibility for each carrier to recover its general network upgrade costs.
- Number portability costs per line will be higher for CLECs than ILECs.

Before the
FEDERAL COMMUNICATIONS COMMISSION
 Washington, D.C. 20554

In the Matter of)	
)	
Telephone Number Portability)	CC Docket No. 95-116
)	RM 8535
)	

**FIRST REPORT AND ORDER AND
 FURTHER NOTICE OF PROPOSED RULEMAKING**

Adopted: June 27, 1996

Released: July 2, 1996

Comment Date: August 16, 1996

Reply Comment Date: September 16, 1996

By the Commission:

	<u>Paragraph Number</u>
Table of Contents	
I. INTRODUCTION	1
II. BACKGROUND	7
A. Telecommunications Act of 1996	7
B. Proposed Number Portability Methods	12
C. Current State Efforts	21
III. REPORT AND ORDER	26
A. Importance of Service Provider Number Portability	26
B. The Commission's Role	32
C. Performance Criteria for Long-Term Number Portability	38
D. Mandate of Number Portability	64
E. Database Architecture and Administration	86
F. Currently Available Number Portability Measures	103
1. Background	103
2. Implementation of Currently Available Number Portability Measures	104

3.	Cost Recovery for Currently Available Number Portability Measures	117
G.	Number Portability by CMRS Providers	141
H.	Service and Location Portability	172
I.	500 and 900 Number Portability	188
IV.	FURTHER NOTICE OF PROPOSED RULEMAKING	199
A.	Long-Term Number Portability - Costs and Cost Recovery	199
B.	Procedural Matters	231
1.	Ex Parte	231
2.	Regulatory Flexibility Act	232
3.	Notice and Comment Provision	233
V.	ORDERING CLAUSES	236
APPENDIX A	List of Parties	
APPENDIX B	Final Rules	
APPENDIX C	Regulatory Flexibility Analysis	
APPENDIX D	Largest 100 Metropolitan Statistical Areas (MSAs)	
APPENDIX E	Description of Number Portability Methods	
APPENDIX F	Implementation Schedule	

I. INTRODUCTION

1. We initiated this proceeding on July 13, 1995, when we adopted a Notice of Proposed Rulemaking seeking comment on a wide variety of policy and technical issues related to telephone number portability.¹ Since our adoption of the Notice, the Telecommunications Act of 1996 became law.² Section 251, added by the 1996 Act, requires all local exchange carriers (LECs), both incumbents and new entrants, to offer number portability in accordance with requirements prescribed by the Commission.³ On March 14, 1996, the Common Carrier Bureau released a Public Notice seeking comment on how the passage of the 1996 Act may have affected the issues raised in the Notice.⁴

¹ Telephone Number Portability, CC Docket No. 95-116, 10 FCC Rcd 12350 (1995) (Notice). A list of parties filing comments and reply comments in response to the Notice is attached below as Appendix A.

² Telecommunications Act of 1996, Pub. L. No. 104-104, 110 Stat. 56 (1996) (1996 Act).

³ 47 U.S.C. § 251(b)(2).

⁴ Further Comments: Telephone Number Portability, Public Notice, CC Docket No. 95-116, DA 96-358, 61 Fed. Reg. 11,174 (1996) (Public Notice). A list of parties filing comments and reply comments in response to the Public Notice is included in Appendix A, below.

effectively against the original service provider.¹⁵⁶ Finally, dependence on another carrier's network also reduces the new service provider's ability to control the routing of telephone calls to its customers, thus inhibiting its ability to control the costs of such routing. For these reasons, a long-term number portability method should not require dependency on another carrier's network. We note that this criterion does not prevent individual carriers from determining among themselves how to process calls, including a method by which a carrier voluntarily agrees to use the original service provider's network.¹⁵⁷

54. We recognize that this criterion will effectively preclude carriers from implementing QOR. Those carriers that oppose QOR argue that it would treat ported and non-ported numbers differently, force reliance on the incumbent LEC's network, increase post-dial delay and the potential for call blocking, result in inefficient routing, create significant network interoperability issues, and delay deployment of a long-term number portability method.¹⁵⁸ There is little evidence in the record to support the claim that allowing carriers to implement QOR would result in significant cost savings. Pacific Bell submitted summary figures indicating that it would save approximately \$14.2 million per year assuming that 20 percent of subscribers port their numbers if it implemented QOR.¹⁵⁹ These savings, which represent less than 0.2 percent of Pacific Bell's total annual operating revenues, appear insignificant in relation to the potential economic and non-economic costs to competitors if QOR is used. According to AT&T, using QOR on Lucent switches is more cost effective only if less than 12 percent of subscribers have ported their numbers. Similarly, AT&T asserts that using QOR on Siemens switches is more cost effective only if less than 23 percent of subscribers have ported their numbers.¹⁶⁰ In addition, because carriers using QOR may be required to send a QOR message to another carrier's switch to determine if a customer has transferred the number, the second carrier must have the ability to recognize and respond to the QOR

¹⁵⁶ AT&T April 24, 1996 Ex Parte Letter at 7-8 (increased call completion time on calls to alternative carriers' networks will likely be incorrectly perceived as reflecting an inferior quality of service, and incumbent carriers may seek to exploit call completion differentials); MCI April 23, 1996 Ex Parte Letter at 1-4 (in interexchange market, competitors can and will use "imperceptible" differences in post dial delay to their marketing advantage).

¹⁵⁷ See infra ¶ 62.

¹⁵⁸ See, e.g., AT&T April 24, 1996 Ex Parte Letter at 3-5; MCI April 23, 1996 Ex Parte Letter at 2-4; AT&T May 22, 1996 Ex Parte Filing; AT&T Further Reply Comments at 6; MCI Further Reply Comments at 3-5.

¹⁵⁹ Pacific Bell Ex Parte Letter at 7, from Alan F. Ciamporcero, to William Caton, FCC, CC Docket No. 95-116, filed June 6, 1996 (Pacific Bell June 6, 1996 Ex Parte Letter). According to the estimates submitted by Pacific Bell, higher levels of penetration would result in lower levels of cost savings.

¹⁶⁰ AT&T Ex Parte Presentation at 4, CC Docket No. 95-116, filed May 30, 1996 (AT&T May 30, 1996 Ex Parte Filing).

**Before the
Federal Communications Commission
Washington, D.C. 20554**

In the Matter of

Telephone Number Portability

)
)
)
)
)CC Docket No. 95-116
RM-8535

**FIRST MEMORANDUM OPINION AND
ORDER ON RECONSIDERATION**

Adopted: March 6, 1997**Released: March 11, 1997**

By the Commission:

Table of Contents

**Paragraph
Number**

I.	INTRODUCTION.....	1
II.	BACKGROUND.....	2
	A. First Report & Order.....	2
	B. Number Portability Methods	5
	C. Current State Efforts.....	8
III.	DISCUSSION.....	11
	A. Issues Relating to Long-Term Number Portability Methods.....	11
	1. Performance Criteria	11
	a. Background	11
	b. Pleadings.....	14
	c. Discussion.....	19
	(1) Service Degradation	21
	(2) Network Reliability.....	25
	(3) Intranetwork Use of QOR	30
	2. Public Interest Considerations.....	31
	a. Overview	31
	b. Purported Cost Savings Associated with QOR	33

c.	Impact of QOR on the Implementation Schedule	44
d.	Impact on the States	46
e.	Conclusion	47
B.	Implementation Schedule for Wireline Carriers	48
1.	Background	48
2.	Deployment Only in Requested Switches	50
3.	Extension of Implementation Schedule	72
4.	Acceleration of Implementation Schedule	100
5.	Exemptions for Rural and/or Smaller LECs	108
6.	Implementation Requirements for Intermediate (N-1) Carriers	124
C.	Implementation Schedule for Wireless Carriers	127
D.	Deferral of Implementation Until Resolution of Cost Recovery Issues	143
IV.	ORDERING CLAUSES	149

APPENDIX A List of Parties

APPENDIX B Final Rules

APPENDIX C Description of Number Portability Methods

APPENDIX D Supplemental Final Regulatory Flexibility Analysis

APPENDIX E Implementation Schedule

I. INTRODUCTION

1. On June 27, 1996, the Commission adopted the First Report and Order and Further Notice of Proposed Rulemaking (First Report & Order)¹ in this docket implementing the requirement under Section 251(b) of the Communications Act of 1934, as amended (the Act), that all local exchange carriers (LECs) offer, "to the extent technically feasible, number portability in accordance with requirements prescribed by the Commission."² By this action, we resolve certain petitions for reconsideration or clarification of our number portability rules adopted in the First Report & Order. Twenty-two parties filed petitions for reconsideration or clarification, nineteen parties filed oppositions or comments on the petitions, and sixteen parties filed reply comments.³ While the petitions raise a broad range of issues, we address three primary issues in this First Memorandum Opinion and Order on Reconsideration (First Reconsideration Order).

¹ Telephone Number Portability, First Report and Order and Further Notice of Proposed Rulemaking, 11 FCC Rcd 8352 (1996).

² 47 U.S.C. § 251(b)(2). This requirement was added by the Telecommunications Act of 1996, Pub. L. No. 104-104, 110 Stat. 56 (1996).

³ A list of petitioners and commenting parties appears at Appendix A.

We will address the remaining issues in one or more subsequent reconsideration orders in this docket. First, we conclude that Query on Release (QOR) is not an acceptable long-term number portability method. Second, we extend the completion deadlines in the implementation schedule for wireline carriers by three months for Phase I and by 45 days for Phase II, clarify the requirements imposed thereunder, and address issues raised by rural LECs and certain other parties. Finally, we affirm and clarify our implementation schedule for wireless carriers.

II. BACKGROUND

A. First Report & Order

2. Pursuant to the statutory requirement of Section 251(b), the First Report & Order requires all LECs to implement a long-term number portability method in the 100 largest Metropolitan Statistical Areas (MSAs) according to a phased deployment schedule that commences October 1, 1997, and concludes December 31, 1998.⁴ Thereafter, in areas outside the 100 largest MSAs, each LEC must make long-term number portability available within six months after a specific request by another telecommunications carrier. The First Report & Order also requires all cellular, broadband personal communications services (PCS), and covered Specialized Mobile Radio (SMR) providers to be able to deliver calls from their networks to ported numbers by December 31, 1998, and requires cellular, broadband PCS, and covered SMR providers to offer number portability throughout their networks and have the capability to support roaming nationwide by June 30, 1999.

3. Rather than choosing a particular technology for the provision of number portability, the Commission established performance criteria that any long-term number portability method selected by a LEC must meet. The Commission noted, however, that one of the criteria it adopted effectively precludes carriers from implementing QOR. The First Report & Order further concludes that long-term number portability should be provided through a system of regional databases that will be managed by one or more independent administrators selected by the North American Numbering Council (NANC).

4. The First Report & Order also requires wireline LECs, pending their deployment of a long-term number portability method, to provide currently available number portability measures upon request by another telecommunications carrier. Consistent with Section 251(e)(2) of the Communications Act, the First Report & Order sets forth principles that ensure that the

⁴ In the First Report & Order, we identified two methods of providing service provider portability: those methods that use databases (such as the Location Routing Number (LRN) method) and those that do not (such as Remote Call Forwarding (RCF) and Flexible Direct Inward Dialing (DID)). First Report & Order, 11 FCC Rcd at 8359, 8361. We refer to the database methods as those appropriate for "long-term" service provider portability because they do not suffer from the same limitations as non-database methods such as RCF and DID, which are commonly referred to as "interim" or "currently available" measures. See First Report & Order, 11 FCC Rcd at 8361-62.